

Financial Statements and Supplementary Information

June 30, 2022

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# **Independent Auditors' Report**

To the Board of Education of School District of Thorp

# **Report on the Audit of the Financial Statements**

# **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the School District of Thorp (the District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the School District of Thorp, Wisconsin, as of June 30, 2022 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (GAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the District's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinions on the basic financial statements are not affected by this missing information.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Eau Claire, Wisconsin December 19, 2022

Baker Tilly US, LLP

Statement of Net Position June 30, 2022

Assets	
Current:	
Cash and investments	\$ 1,592,366
Taxes receivable	666,693
Accounts receivable	3,026
Due from other governments	537,774
Inventories	5,184_
Total current assets	2,805,043
Noncurrent:	
Land	1,125,000
Construction in progress	111,112
Capital assets, net of depreciation	8,954,693
Restricted assets:	
Net pension asset	1,917,423
Total noncurrent assets	12,108,228
Total assets	14,913,271
Deferred Outflows of Resources	
Pension related amounts	3,616,831
1 ondon rolated amounts	
Liabilities	
Current:	
Accounts payable	51,563
Accrued payroll and related liabilities	513,417
Accrued interest	42,709
Deposits	8,654
Current portion of general obligation debt	407,500
Total current liabilities	1,023,843
Noncurrent:	
Noncurrent portion of general obligation debt	4,925,497
Notice it portion of general obligation debt	4,020,401
Total noncurrent liabilities	4,925,497
Total liabilities	5,949,340
Deferred Inflows of Resources	
Pension related amounts	4,516,245
Net Position	
Net investment in capital assets	5,087,725
Restricted for:	3,007,723
District-directed student activities	43,347
Food service	182,426
Debt service	80,943
Long-term capital improvement	152,338
Pension	1,917,423
Unrestricted	600,315
C.I. CSA IOLOG	
Total net position	\$ 8,064,517

Year Ended June 30, 2022

					Progr	ram Revenues	3		Net	(Expenses)
Functions/Programs		Expenses		Charges for Services		Operating Frants and Intributions	Capital Grants and Contributions		Revenue and Changes in Net Position	
Instruction										
Regular instruction	\$	3,567,544	\$	512,856	\$	533,037	\$	_	\$	(2,521,651)
Vocational instruction	Ψ	412,587	Ψ	012,000	Ψ	19,410	Ψ	_	Ψ	(393,177)
Special instruction		836,115		2,318		545,823		_		(287,974)
Other instruction		376,195		17,047		71,304				(287,844)
Total instruction		5,192,441		532,221		1,169,574				(3,490,646)
Community Service		43,929		2,460						(41,469)
Support Service										
Pupil services		431,130		_		_		_		(431,130)
Instructional staff services		421,100		_		34,148		_		(386,952)
Administration		816,216		_		-		_		(816,216)
Buildings and grounds		623,259		1,626		_		_		(621,633)
Transportation		462,440		-		101,136		_		(361,304)
Other support services		669,087		_		_		_		(669,087)
Food service		442,715		7,013		476,005		_		40,303
Interest on debt		161,533		-		-		_		(161,533)
Depreciation, unallocated		361,260				-				(361,260)
Total support services		4,388,740		8,639		611,289				(3,768,812)
Total governmental activities	\$	9,625,110	\$	543,320	\$	1,780,863	\$			(7,300,927)
General Revenues										
Property taxes:										
General purposes										1,626,504
Debt service										574,444
Community service										85,000
State and federal aids not restricted to spe	ecific fund	tions:								
General equalized aid										4,283,343
Other										1,582,824
Investment income										2,398
Miscellaneous										40,810
Total general revenues										8,195,323
Change in net position										894,396
Net Position, Beginning										7,170,121
Net Position, Ending									\$	8,064,517

Balance Sheet - Governmental Funds June 30, 2022

	General Fund										lonmajor vernmental Funds	Total Governmental Funds		
Assets														
Cash and investments Taxes receivable Accounts receivable	\$	1,180,173 666,693	\$	- - -	\$ 412,193 - 3,026	\$	1,592,366 666,693 3,026							
Due from other governments Due from other funds Inventories		275,287 144,069 -		144,069 - -	 118,418 - 5,184		537,774 144,069 5,184							
Total assets	\$	2,266,222	\$	144,069	\$ 538,821	\$	2,949,112							
Liabilities and Fund Balances														
Liabilities														
Accounts payable Accrued payroll and related liabilities Due to other funds Deposits	\$	51,563 513,417 - -	\$	144,069 -	\$ - - - 8,654	\$	51,563 513,417 144,069 8,654							
Total liabilities		564,980		144,069	 8,654		717,703							
Fund Balances Nonspendable:														
Inventories Restricted:		-		-	5,184		5,184							
District-directed student activities Food service Debt service Long term capital improvements		- - -		- - -	43,347 177,242 123,652 152,338		43,347 177,242 123,652 152,338							
Assigned: Community service Unassigned		- 1,701,242		<u>-</u>	28,404		28,404 1,701,242							
Total fund balances		1,701,242			 530,167		2,231,409							
Total liabilities and fund balances	\$	2,266,222	\$	144,069	\$ 538,821	\$	2,949,112							

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2022

Total Fund Balance, Governmental Funds	\$ 2,231,409
Amounts reported for governmental Activities in the statement of net position are different because:	
Capital assets used in government activities are not financial resources and, therefore, are not reported in the fund statements. See Note 3.	10,190,805
The net pension asset does not relate to current financial resources and is not reported in the governmental funds.	1,917,423
Some deferred outflows of resources and deferred inflows of resources are not reported in the fund statements. These consist of:  Deferred outflows, pension related amounts  Deferred inflows, pension related amounts	3,616,831 (4,516,245)
Governmental funds report the effect of premiums, losses, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Below are the net effects of these differences:  Unamortized premium	(233,080)
Long-term liabilities, including bond and notes payable, are not due in the current period and, therefore, are not reported in the fund statements.  Long-term liabilities at year end consist of:  General obligation debt  Accrued interest on general obligation debt  (5,099,917)  (42,709)	(5,142,626)
Total Net Position, Governmental Activities	\$ 8,064,517

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds Year Ended June 30, 2022

	General Fund	Special Education Special Revenue Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues				
Property taxes	\$ 1,626,504	\$ -	\$ 659,444	\$ 2,285,948
Other local sources	55,842	· -	81,707	137,549
Interdistrict sources	507,961	2,318	-	510,279
Intermediate sources	68,452	61,403	-	129,855
State sources	5,315,418	275,662	11,632	5,602,712
Federal sources	1,202,580	165,806	464,373	1,832,759
Other sources	21,149			21,149
Total revenues	8,797,906	505,189	1,217,156	10,520,251
Expenditures				
Instruction:				
Regular instruction	3,730,941	-	-	3,730,941
Vocational instruction	465,717	-	-	465,717
Special instruction	153	869,151	-	869,304
Other instruction	376,490		59,183	435,673
Total instruction	4,573,301	869,151	59,183	5,501,635
Community service			48,400	48,400
Support service:				
Pupil services	304,127	153,225	-	457,352
Instructional staff services	300,895	142,227	-	443,122
Administration	871,162	4,862	-	876,024
Buildings and grounds	755,804	-	-	755,804
Transportation	461,263	1,177	-	462,440
Debt service	-	-	581,088	581,088
Other support services	695,902	2,495	457.404	698,397
Food service			457,494	457,494
Total support services	3,389,153	303,986	1,038,582	4,731,721
Total expenditures	7,962,454	1,173,137	1,146,165	10,281,756
Excess of revenues over (under)				
expenditures	835,452	(667,948)	70,991	238,495
Other Financing Sources (Uses)				
Transfers in	-	667,948	-	667,948
Transfers out	(667,948)			(667,948)
Total other financing sources (uses)	(667,948)	667,948		
Net change in fund balances	167,504	-	70,991	238,495
Fund Balances, Beginning	1,533,738		459,176	1,992,914
Fund Balances, Ending	\$ 1,701,242	\$ -	\$ 530,167	\$ 2,231,409

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended June 30, 2022

# Net Change in Fund Balances, Total Governmental Funds

\$ 238,495

Amounts reported for governmental activities in the statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. The following differ in their presentation in the two statements:

Capital outlay is capitalized in the district-wide statements 155,210

Depreciation is reported in the district-wide statements (361,260)

Debt premiums, discounts, and similar items are reported as other financing sources (uses) or expenditures in the governmental funds. However, in the statement of net assets, these are deferred and allocated over the period the debt is outstanding in the statement of activities. Amortization

18,711

Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Principal payments

397,500

Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. This is the change in the following assets/liabilities:

Accrued interest payable

Net pension liability/asset, WRS (and pension related deferred outflows and inflows of resources)

3,344 442,396

# Change in Net Position of Governmental Activities

\$ 894,396

Statement of Fiduciary Net Position - Fiduciary Funds June 30, 2022

	<u> </u>	Custodial Funds
Assets Cash and investments	<u>\$</u>	424,861
Net Position Restricted	\$	424,861

Statement of Changes in Fiduciary Net Position - Fiduciary Funds Year Ended June 30, 2022

	Custodia Funds	
Additions Local sources	\$	146,584
Deductions Scholarships disbursed to students Student activity disbursements		6,250 133,902
Total deductions		140,152
Change in fiduciary net position		6,432
Net Position, Beginning		418,429
Net Position, Ending	\$	424,861

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Notes to Financial Statements June 30, 2022

## 1. Summary of Significant Accounting Policies

The accounting policies of the School District of Thorp, Wisconsin (the District) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

# **Reporting Entity**

This report includes all of the funds of the District. The reporting entity for the District consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The District has not identified any organizations that meet this criteria.

#### **District-Wide and Fund Financial Statements**

#### **District-Wide Financial Statements**

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The District does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

#### **Fund Financial Statements**

Financial statements of the District are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues and expenditures/expenses.

Funds are organized as major funds or nonmajor funds within the governmental statements. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues or expenditures/expenses of that individual governmental fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. In addition, any other governmental fund that the District believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Notes to Financial Statements June 30, 2022

The District reports the following major governmental funds:

# **General Fund**

General Fund accounts for the District's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

#### **Special Revenue Funds**

Special Education Special Revenue Fund is used to account for and report grants and local revenues that are restricted or committed to expenditures used to provide special education services to District students.

The District reports the following nonmajor governmental funds:

### **Special Revenue Funds**

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Special Revenue Trust Food Service Community Service

#### **Debt Service Funds**

Debt Service Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for the payment of general long-term debt principal, interest and related costs.

Nonreferendum Referendum

# **Capital Projects Funds**

Capital Projects Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Capital Improvements Trust

In addition, the District reports the following fund type:

# **Custodial Funds**

Custodial Funds are used to account for and report assets controlled by the District and the assets are for the benefit of individuals, private organizations and/or other governmental units.

Scholarship Student Activity

Notes to Financial Statements June 30, 2022

## Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### **District-Wide Financial Statements**

The district-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the district-wide financial statements.

#### **Fund Financial Statements**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and revenue.

Intergovernmental aids and grants are recognized as revenues in the period the District is entitled the resources and the amounts are available. Amounts owed to the District which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services and interest. Other general revenues such as student fees, recreation fees and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above. Charges for special education services are not reduced by anticipated state special education aid entitlement.

#### **Fiduciary Funds**

Fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

#### All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Notes to Financial Statements June 30, 2022

# Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity

#### **Deposits and Investments**

Investment of District funds is restricted by Wisconsin state statutes. Available investments are limited to:

- a. Time deposits in any credit union, bank, savings bank or trust company.
- b. Bonds or securities of any county, city, drainage district, technical college district, village, town or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority or the Wisconsin Aerospace Authority.
- c. Bonds or securities issued or guaranteed by the federal government.
- d. The local government investment pool.
- e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- g. Repurchase agreements with public depositories, with certain conditions.

Investment of most trust funds is regulated by Chapter 881 of the Wisconsin Statutes. This section gives broad authority to use such funds to acquire various kinds of investments including stocks, bonds and debentures.

The District has adopted an investment policy. That policy follows the state statute for allowable investments.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated to the general fund. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At June 30, 2022, the fair value of the District's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

The District also participates in one Wisconsin Investment Series Cooperative (WISC) fund, which is authorized under Wisconsin Statute 66.0301 and is governed by a commission in accordance with the terms of an intergovernmental cooperation agreement. The WISC is not registered with the SEC as an investment company. The WISC reports to participants on the amortized costs basis. WISC shares are bought and redeemed at \$1 based on the amortized cost of the investments in the pool. The investments in WISC are not subject to the fair value hierarchy disclosures.

Notes to Financial Statements June 30, 2022

See Note 3 for further information.

#### Receivables

General accounts receivable have been adjusted for all known uncollectible accounts. No allowance is necessary at year end.

Property taxes are levied in December on the assessed values as of the prior January 1.

The aggregate amount of property taxes to be levied for school purposes is determined according to the provisions of Chapter 120 of the Wisconsin Statutes. Property taxes levied by the District are certified to local taxing districts for collection. Property taxes attach as an enforceable item as of January 1.

Property taxes are recognized in the fiscal year levied. The District considers all taxes as due prior to the end of the fiscal year. Full receipt of the entire levy is assured within 60 days of the District's fiscal year end.

Property taxes are collected by the local taxing units until January 31. Real estate tax collections after that date are made by the applicable county, which assumes all responsibility for delinquent real estate taxes.

Property tax calendar - 2021 tax roll:

Lien date and levy date
Tax bills mailed
December 2021
Payment in full, or
First installment due
Second installment due
December 2021
January 31, 2022
January 31, 2022
July 31, 2022

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position.

#### **Inventories**

Governmental fund inventories, if material, are recorded at cost based on the FIFO method using the purchases method of accounting.

#### **Restricted Assets**

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties.

# **Capital Assets**

#### **District-Wide Financial Statements**

Capital assets, which include property, plant and equipment, are reported in the district-wide financial statements. Beginning in fiscal year 2019, capital assets are defined by the government as assets with an initial cost of more than \$5,000 and an estimated useful life in excess of one year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Notes to Financial Statements June 30, 2022

Depreciation of all exhaustible capital assets is recorded as an unallocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings50YearsBuilding improvements20YearsSite improvements10-20YearsFurniture and equipment5-15Years

#### **Fund Financial Statements**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### **Deferred Outflows of Resources**

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

### Long-Term Obligations

All long-term obligations to be repaid from governmental resources are reported as liabilities in the district-wide statements. The long-term obligations consist primarily of bonds and notes payable.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures.

For the district-wide statements, bond premiums and discounts are amortized over the life of the issue using the straight-line method. The balance at year end is shown as an increase or decrease in the liability section of the statement of net position.

#### **Deferred Inflows of Resources**

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

# **Equity Classifications**

## **District-Wide Statements**

Equity is classified as net position and displayed in three components:

- a. Net Investment in Capital Assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
- b. **Restricted Net Position** Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.

Notes to Financial Statements June 30, 2022

c. **Unrestricted Net Position** - All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Fund Statements**

Governmental fund balances are displayed as follows:

- a. Nonspendable Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.
- b. **Restricted** Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. Committed Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the District Board of Education. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the District Board of Education that originally created the commitment.
- d. Assigned Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The District has adopted a financial policy authorizing the District Superintendent to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.
- e. **Unassigned** Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those purposes.

The District considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

See Note 3 for further information.

Fiduciary fund net position is classified as restricted for specific purposes on the statement of fiduciary net position. Various donor restrictions apply, including authorizing and spending trust income, and the District believes it is in compliance with all significant restrictions.

Notes to Financial Statements June 30, 2022

#### Pension

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 2. Stewardship, Compliance and Accountability

# **Excess Expenditures and Other Financing Uses Over Appropriations**

Funds	opropriated openditures	E	Actual xpenditures	excess penditures Over propriations
General Fund Special Education Special Revenue Trust Food Service Nonreferendum Debt Service Referendum Debt Service	\$ 8,516,731 1,126,211 24,880 445,600 269,619 304,725	\$	8,630,402 1,173,137 59,183 457,494 273,588 307,500	\$ 113,671 46,926 34,303 11,894 3,969 2,775

**-**----

The District controls expenditures at the function level. Some individual functions experienced expenditures which exceeded appropriations. The detail of those items can be found in the District's year-end budget to actual report.

### **Limitations on the District's Revenues**

Wisconsin statutes limit the amount of revenues that school districts may derive from general school aids and property taxes. The annual revenue increase from these sources is limited to an allowable per member increase that is determined by the legislature.

The limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by a referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

Notes to Financial Statements June 30, 2022

#### 3. Detailed Notes on All Funds

# **Deposits and Investments**

The District's deposits and investments at year end were comprised of the following:

	Carrying Value		Statement Balances	Associated Risks
Deposits LGIP WISC Investment Series Annuities Petty cash	\$	837,846 31,376 1,000,591 147,064 350	\$ 1,123,766 31,376 1,000,591 147,121	Custodial credit Credit Credit Credit, interest rate N/A
Total deposits and investments	\$	2,017,227	\$ 2,302,854	
Reconciliation to financial statements				
Per statement of net position: Unrestricted cash and investments Per statement of net position, fiduciary funds:	\$	1,592,366		
Custodial funds	_	424,861		
Total deposits and investments	\$	2,017,227		

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has been considered in computing custodial credit risk.

The District maintains collateral agreements with its banks. At June 30, 2022, the banks had pledged various government securities in the amount of \$1,347,565 to secure the District's deposits.

# **Custodial Credit Risk**

# **Deposits**

Custodial credit risk is the risk that in the event of a financial institution failure, the District's deposits may not be returned to the District.

The District does not have any deposits exposed to custodial credit risk.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

Notes to Financial Statements June 30, 2022

The District held investments in the following types of investments which are not rated:

Wisconsin Local Government Investment Pool

**WISC Investment Series** 

**Annuities** 

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

As of June 30, 2022, the District's investments were as follows:

Investment	Maturity Date	 Fair Value
Annuity Annuity	6/26/2023 7/12/2045	\$ 127,882 19,239
Total		\$ 147,121

See Note 1 for further information on deposit and investment policies.

# Receivables

All of the receivables on the balance sheet are expected to be collected within one year.

# **Restricted Assets**

Restricted assets have been reported in connection with the net pension asset balance since this balance must be used to fund employee benefits.

# **Capital Assets**

Capital asset activity for the year ended June 30, 2022, was as follows:

	Beginning Balance	Additions	Deletions	Ending <u>Balance</u>
Governmental Activities Capital assets not being depreciated: Land Construction in progress	\$ 1,125,000 	\$ <u>-</u> 111,112	\$ - 	\$ 1,125,000 111,112
Total capital assets not being depreciated	1,125,000	111,112		1,236,112
Capital assets being depreciated: Site improvements Buildings and improvements Furniture and equipment	543,553 13,929,032 2,862,350	13,321 30,777	- - -	543,553 13,942,353 2,893,127
Total capital assets being depreciated	17,334,935	44,098		17,379,033
Total capital assets	18,459,935	155,210		18,615,145

Notes to Financial Statements June 30, 2022

	Beginning Balance	_	Additions	_	Deletions		Ending Balance
Less accumulated depreciation for: Site improvements Buildings and improvements Furniture and equipment	\$ (385,222) (6,382,713) (1,295,145)	\$	(12,631) (216,075) (132,554)	\$	- - -	\$	(397,853) (6,598,788) (1,427,699)
Total accumulated depreciation	 (8,063,080)		(361,260)	_	<u>-</u>		(8,424,340)
Net capital assets being depreciated	 9,271,855		(317,162)		<u>-</u>	_	8,954,693
Total governmental activities capital assets, net of accumulated depreciation	\$ 10,396,855	\$	(206,050)	\$	<u> </u>	<u>\$</u>	10,190,805

# Interfund Receivables/Payables and Transfers

# Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund	 Amount
General Fund	Special Education	\$ 144,069
Total		\$ 144,069

All amounts are due within one year.

The principal purpose of this interfund is to cover negative cash. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

#### **Transfers**

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	 Amount	Principal Purpose
Special Education	General Fund	\$ 667,948	Subsidize operations
Total		\$ 667,948	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

The above transfer to the special education fund uses unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with budgetary authorizations and Wisconsin Department of Public Instruction directives.

Notes to Financial Statements June 30, 2022

# **Long-Term Obligations**

Long-term obligations activity for the year ended June 30, 2022, was as follows:

	 Beginning Balance	_	Increases	_	Decreases		Ending Balance	 nounts Due Vithin One Year
Governmental Activities								
Bonds and notes payable:								
General obligation debt	\$ 4,485,000	\$	-	\$	225,000	\$	4,260,000	\$ 235,000
General obligation debt from direct								
borrowings and direct placements	1,012,417		-		172,500		839,917	172,500
Premiums	 251,791	_	<u>-</u>	_	18,711	_	233,080	 <u> </u>
Total governmental activities long- term liabilities	\$ 5,749,208	\$		\$	416,211	\$	5,332,997	\$ 407,500

In accordance with Wisconsin Statutes, total general obligation indebtedness of the District may not exceed 10% of the equalized value of taxable property within the District's jurisdiction. The debt limit as of June 30, 2022, was \$29,426,503. Total general obligation debt outstanding at year end was \$5,099,917.

# **General Obligation Debt**

All general obligation debt payable is backed by the full faith and credit of the District. Debt in the governmental funds will be retired by future property tax levies accumulated by the debt service funds.

Governmental	Activities
--------------	------------

Governmental Activities	Doto of	Time!	Interest		Original		Dalamas
General Obligation Debt	Date of Issue	Final <u>Maturity</u>	Interest <u>Rates</u>	<u>In</u>	Original debtedness	<u>Ju</u>	Balance ne 30, 2022
GO Refunding Bonds Taxable GO Notes * GO Notes *	8/30/2017 10/2/2017 12/21/2017	4/1/2037 4/1/2026 4/1/2027	3.00-4.00% 3.50 2.39-4.00	\$	5,380,000 511,167 974.000	\$	4,260,000 229,917 610,000
Total governmental	,,				0.1.,000	\$	5,099,917

<sup>\*</sup> The debt noted is directly placed with a third party.

Debt service requirements to maturity are as follows:

	Governmental Activities General Obligation Debt						
<u>Years</u>		Principal		Interest			
2023	\$	235,000	\$	143,250			
2024	·	240,000	•	133,850			
2025		250,000		124,250			
2026		265,000		114,250			
2027		270,000		103,650			
2028-2032		1,515,000		364,650			
2033-2037		1,485,000		120,150			
Total	<u>\$</u>	4,260,000	\$	1,104,050			

Notes to Financial Statements June 30, 2022

Governmental Activities
General Obligation Debt from
Direct Borrowings and Direct
Placements

	rincipal		Interest					
\$	172,500	\$	27,012					
	182,500		20,408					
	187,500		12,777					
	167,417		7,571					
	130,000		3,458					
	_							
<u>\$</u>	839,917	\$	71,226					
	\$	182,500 187,500 167,417 	\$ 172,500 \$ 182,500 187,500 167,417 130,000					

#### **Net Position**

Net position reported on the district-wide statement of net position at June 30, 2022, includes the following:

#### **Governmental Activities**

Net investment in capital assets:		
Land	\$	1,125,000
Construction in progress		111,112
Other capital assets, net of accumulated depreciation		8,954,693
Less long-term capital related debt outstanding		(4,870,000)
Less unamortized debt premium		(233,080)
Total net investment in capital assets	<u>\$</u>	5,087,725

#### 4. Other Information

# **Employees' Retirement System**

#### **Plan Description**

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Notes to Financial Statements June 30, 2022

## Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

#### **Benefits Provided**

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement participants, if hired on or before 12/31/2016) are entitled to retirement benefit based on a formula factor, their average earnings and creditable service.

Final average earnings is the average of the participant's three highest annual earnings period. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

# **Post-Retirement Adjustments**

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment %	Variable Fund Adjustment %
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0

Notes to Financial Statements June 30, 2022

#### **Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$286,001 in contributions from the District.

Contribution rates for the plan year reported as of June 30, 2022 are:

Employee Category	Employee	Employer
General (including teachers, executives & elected officials)	6.75 %	6.75 %

# Pension Asset, Pension Expense (Revenue), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the District reported an asset of \$1,917,423 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2021, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2020 rolled forward to December 31, 2021. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension asset was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2021, the District's proportion was 0.02378883%, which was an increase of 0.00045330% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the District recognized pension expense (revenue) of \$(156,396).

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	0	Deferred utflows of lesources		Deferred Inflows of Resources
Differences between projected and actual experience	\$	3,097,500	\$	223,363
Changes in assumptions		357,725		-
Net differences between projected and actual earnings on pension plan investments		-		4,289,435
Changes in proportion and differences between employer contributions and proportionate share of contributions		2,310		3,447
Employer contributions subsequent to the measurement date		159,296	_	<u>-</u>
Total	\$	3,616,831	\$	4,516,245

Notes to Financial Statements June 30, 2022

\$159,296 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

of Ro Defer	rred Outflows esources and rred Inflows of ources (Net)
\$	(89,845)
	(520,460)
	(229,254)
	(219,151)
	of Ro Defer Res

# **Actuarial Assumptions**

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2020
Measurement Date of Net Pension Liability (Asset):	December 31, 2021
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Post-Retirement Adjustments*:	1.7%

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the Total Pension Liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, price inflation, mortality and separation rates. The Total Pension Liability for December 31, 2021 is based upon a roll-forward of the liability calculated from the December 31, 2020 actuarial valuation.

Notes to Financial Statements June 30, 2022

## Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns\* As of December 31, 2021

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %**
Global Equities	52	6.8	4.2
Fixed Income	25	4.3	1.8
Inflation Sensitive	19	2.7	0.2
Real Estate	7	5.6	3
Private Equity/Debt	12	9.7	7
Total Core Fund***	115	6.6	4
Variable Fund Asset			
U.S Equities	70	6.3	3.7
International Equities	30	7.2	4.6
Total Variable Fund	100	6.8	4.2

<sup>\*</sup> Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

<sup>\*\*</sup> New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

<sup>\*\*\*</sup> The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used subject to an allowable range of up to 20%.

Notes to Financial Statements June 30, 2022

# **Single Discount Rate**

A single discount rate of 6.8% was used to measure the total pension liability, as opposed to a discount rate of 7.0% for the prior year. This single discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 1.84% (Source: Fixedincome municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2021. In describing this index, Fidelity notes that the Municipal Curves are constructed using optionadjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the investment rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	to	Decrease Discount ate (5.8%)	Di:	Current scount Rate (6.8%)	 Increase to scount Rate (7.8%)
District's proportionate share of the net pension liability (asset)	\$	1,360,547	\$	(1,917,423)	\$ (4,276,952)

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

#### **Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

# **Commitments and Contingencies**

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the district-wide statements as expenses when the related liabilities are incurred.

Notes to Financial Statements June 30, 2022

From time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the District attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

The District has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

# Subsequent Event

On November 18, 2022, the District obtained a \$400,000 revolving line of credit with an interest rate of 7% from a local bank. The District has drawn and repaid \$400,000 on the line of credit to date.

## Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 91, Conduit Debt Obligations
- Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements
- Statement No. 96, Subscription-Based Information Technology Arrangements
- Statement No. 99, Omnibus 2022
- Statement No. 100, Accounting Changes and Error Corrections An Amendment of GASB Statement No. 62
- Statement No. 101, Compensated Absences

When they become effective, application of these standards may restate portions of these financial statements.



Budgetary Comparison Schedule - General Fund Year Ended June 30, 2022

	Budgeted Amounts Original and Final	Actual	Variance With Final Budget		
Revenues					
Property taxes	\$ 1,626,504	\$ 1,626,504	\$ -		
Other local sources	52,250	55,842	3,592		
Interdistrict sources	509,000	507,961	(1,039)		
Intermediate sources	22,000	68,452	46,452		
State sources	5,308,824	5,315,418	6,594		
Federal sources	964,153	1,202,580	238,427		
Other sources	31,000	21,149	(9,851)		
Total revenues	8,513,731	8,797,906	284,175		
Expenditures					
Instruction:					
Regular instruction	3,720,110	3,730,941	(10,831)		
Vocational instruction	433,025	465,717	(32,692)		
Special instruction	-	153	(153)		
Other instruction	297,658	376,490	(78,832)		
Total instruction	4,450,793	4,573,301	(122,508)		
Support services:					
Pupil services	318,837	304,127	14,710		
Instructional staff services	291,904	300,895	(8,991)		
Administration	776,998	871,162	(94,164)		
Buildings and grounds	1,050,998	755,804	295,194		
Transportation	456,300	461,263	(4,963)		
Other support services	472,690	695,902	(223,212)		
Total support services	3,367,727	3,389,153	(21,426)		
Total expenditures	7,818,520	7,962,454	(143,934)		
Excess of revenues over expenditures	695,211	835,452	140,241		
Other Financing Uses					
Transfers out	(698,211)	(667,948)	30,263		
Net change in fund balance	\$ (3,000)	167,504	\$ 170,504		
Fund Balance, Beginning		1,533,738			
Fund Balance, Ending		\$ 1,701,242			

Budgetary Comparison Schedule - Special Education Special Revenue Fund Year Ended June 30, 2022

	Budgeted Amounts Original and Final	Actual	Variance With Final Budget		
Revenues					
Interdistrict sources	\$ -	\$ 2,318	\$ 2,318		
Intermediate sources	47,000	61,403	14,403		
State sources	225,000	275,662	50,662		
Federal sources	156,000	165,806	9,806		
Total revenues	428,000	505,189	77,189		
Expenditures					
Instruction:					
Special instruction	887,785	869,151	18,634		
Support services:					
Pupil services	144,780	153,225	(8,445)		
Instructional staff services	85,446	142,227	(56,781)		
Administration	7,250	4,862	2,388		
Buildings and grounds	50	-	50		
Transportation	300	1,177	(877)		
Other support services	600	2,495	(1,895)		
Total support services	238,426	303,986	(65,560)		
Total expenditures	1,126,211	1,173,137	(46,926)		
Excess of revenues over (under) expenditures	(698,211)	(667,948)	30,263		
Other Financing Sources					
Transfers in	698,211	667,948	(30,263)		
Net change in fund balance	\$ -	-	\$ -		
Fund Balance, Beginning					
Fund Balance, Ending		\$ -			

Schedule of Employer's Proportionate Share of the Net Pension Liability (Asset) Wisconsin Retirement System (WRS) Year Ended June 30, 2022

WRS Fiscal Year End Date (Measurement Date)	District's Proportion of the Net Pension Liability/Asset	Pr S	District's oportionate hare of the et Pension Liability (Asset)	Ca	District's lendar Year Covered Payroll	District's Proportionate Share of the Net Pension Liability/Asset as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/21	0.02378883 %	\$	(1,917,423)	\$	4,237,028	45.25 %	106.02 %
12/31/20	0.02333553 %		(1,456,869)		3,848,998	37.85 %	105.26 %
12/31/19	0.02362811 %		(761,878)		3,819,645	19.95 %	102.96 %
12/31/18	0.02358035 %		838,914		3,573,740	23.47 %	96.45 %
12/31/17	0.02374426 %		(704,995)		3,530,457	19.97 %	102.93 %
12/31/16	0.02359640 %		194,491		3,431,377	5.67 %	99.12 %
12/31/15	0.02362546 %		383,909		3,353,194	11.45 %	98.20 %
12/31/14	0.02363199 %		(580,307)		3,266,284	17.77 %	102.74 %

Schedule of Employer Contributions Wisconsin Retirement System (WRS) Year Ended June 30, 2022

District Year End Date	R	ntractually Required ntributions	in Coi	ntributions Relation to the ntractually Required ntributions	Defic	ibution ciency cess)	_	iscal Year Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/22	\$	275,157	\$	275,157	\$	-	\$	4,167,169	6.60 %
6/30/21		276,860		276,860		-		4,101,630	6.75 %
6/30/20		256,538		256,538		-		3,869,277	6.63 %
6/30/19		246,386		246,386		-		3,727,077	6.61 %
6/30/18		232,245		232,245		-		3,445,410	6.74 %
6/30/17		226,472		226,472		-		3,431,377	6.60 %
6/30/16		229,161		229,161		-		3,353,194	6.83 %
6/30/15		228,640		228,640		-		3,266,284	7.00 %

Notes to Required Supplementary Information Year Ended June 30, 2022

# 1. Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1. A budget has been adopted for all governmental funds in accordance with Sections 65.90 of the Wisconsin Statutes.

The budgeted amounts presented include any amendments made. Appropriations lapse at year end unless specifically carried over. There were no carryovers to the following year. Budgets are adopted at the two-digit sub-function level of expenditures in the general fund and special education special revenue fund and at the function level for all other funds.

# 2. Wisconsin Retirement System (WRS) Pension

The amounts determined for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The District is required to present the last ten fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Changes of benefit terms: There were no changes of benefit terms for any participating employer in the WRS.

Changes of assumptions: Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table



School District of Thorp

Combining Balance Sheet - Nonmajor Governmental Funds
June 30, 2022

	Special Revenue Funds				Debt Service Funds				Capital Projects Fund				
	R	Special evenue Trust		Food Service	mmunity Service	Nonr	eferendum	erendum Referendum		Capital Improvements Trust		Total Nonmajo Governmental Funds	
Assets													
Cash and investments Accounts receivable Due from other governments Inventories	\$	43,347 - - -	\$	64,452 3,026 118,418 5,184	\$ 28,404 - - -	\$	54,557 - - -	\$	69,095 - - -	\$	152,338 - - -	\$	412,193 3,026 118,418 5,184
Total assets	\$	43,347	\$	191,080	\$ 28,404	\$	54,557	\$	69,095	\$	152,338	\$	538,821
Liabilities and Fund Balances													
<b>Liabilities</b> Deposits	\$		\$	8,654	\$ 	\$		\$	<u>-</u>	\$		\$	8,654
Total liabilities				8,654							<u>-</u>		8,654
Fund Balances Nonspendable: Inventories		-		5,184	-		-		-		-		5,184
Restricted: District-directed student activities Food service Debt service		43,347 -		- 177,242	- -		- - 54,557		- - 69,095				43,347 177,242 123,652
Long term capital improvements Assigned:		-		-	-		-		-		152,338		152,338
Community service					 28,404								28,404
Total fund balances		43,347		182,426	28,404		54,557		69,095		152,338		530,167
Total liabilities and fund balances	\$	43,347	\$	191,080	\$ 28,404	\$	54,557	\$	69,095	\$	152,338	\$	538,821

Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds Year Ended June 30, 2022

	S	oecial Revenue Fun	ıds	Debt Serv	ice Funds	Capital Projects Fund	Total Nonmajor Governmental Funds	
	Special Revenue Trust	Food Service	Community Service	Nonreferendum	Referendum	Capital Improvements Trust		
Revenues Property taxes Other local sources State sources Federal sources	\$ - 72,049 - -	\$ - 7,013 11,632 464,373	\$ 85,000 2,460 -	\$ 269,719 - -	\$ 304,725 - - -	\$ - 185 - -	\$ 659,444 81,707 11,632 464,373	
Total revenues	72,049	483,018	87,460	269,719	304,725	185	1,217,156	
Expenditures Instruction: Other instruction Community service	59,183	<u>-</u>	48,400		<u>-</u>	<u>-</u>	59,183 48,400	
Support services: Debt service Food service	-	457,494	-	273,588	307,500	-	581,088 457,494	
Total support services		457,494		273,588	307,500		1,038,582	
Total expenditures	59,183	457,494	48,400	273,588	307,500		1,146,165	
Net change in fund balances	12,866	25,524	39,060	(3,869)	(2,775)	185	70,991	
Fund Balances (Deficit), Beginning	30,481	156,902	(10,656)	58,426	71,870	152,153	459,176	
Fund Balances, Ending	\$ 43,347	\$ 182,426	\$ 28,404	\$ 54,557	\$ 69,095	\$ 152,338	\$ 530,167	

School District of Thorp

Combining Statement of Fiduciary Net Position - Fiduciary Funds June 30, 2022

		Custodial Funds							
	Sc	holarship		Student Activity	Total				
Assets Cash and investments	_\$	321,099	\$	103,762	\$	424,861			
Net Position Restricted	\$	321,099	\$	103,762	\$	424,861			

School District of Thorp

Combining Statement of Changes in Fiduciary Net Position - Fiduciary Funds Year Ended June 30, 2022

	Custodial Funds					
			Student			
	Scholarship		Activity		Total	
Additions Local sources	\$	5,963	\$	140,621	\$	146,584
		<u> </u>		<u> </u>		<u> </u>
Deductions Scholarships disbursed to students Student activity disbursements		6,250		- 133,902		6,250 133,902
Stadent delivity disparsements				100,002		100,002
Total deductions		6,250		133,902		140,152
Change in fiduciary net position		(287)		6,719		6,432
Net Position, Beginning		321,386		97,043		418,429
Net Position, Ending	\$	321,099	\$	103,762	\$	424,861